

**COMMISSION ON VASAP
QUARTERLY MEETING**

September 19, 2025

Minutes

Attendance:

Commission Members:

Delegate Patrick A. Hope, Vice Chairman

Delegate James A. Leftwich, Jr.

Delegate Rae C. Cousins

The Honorable George D. Varoutsos

The Honorable Mary Jane Hall

Ms. Margaret Steele

Ms. Jennifer Wicker

Ms. Krystal Hullette

Ms. Loren Ashley Cole

Teleconference:

The Honorable Gino W. Williams

Absent:

Senator Richard H. Stuart, Chairman

Senator Scott A. Surovell

Delegate Atoosa R. Reaser

Sheriff Michael Moore

Commission Staff

Ms. Angela Coleman, Executive Director

Ms. Rosario Carrasquillo

Ms. Shelby Edwards

Mr. Glen Miller

Mr. Christopher Morris

Ms. Charlene Motley

Mr. Richard Phillips

Ms. LeAnne Turner

Office of the Attorney General

Ms. Janet Baugh

Time and Place

The quarterly meeting of the Commission on Virginia Alcohol Safety Action Program (VASAP) was conducted in Senate Room A at the General Assembly Building in Richmond, Virginia on September 19, 2025, at 10:00 a.m.

Delegate Patrick A. Hope, Vice Chairman, presided and called the meeting to order at 10:02 a.m. Ms. Angela Coleman, Executive Director, called roll of the Commission Members.

Delegate Hope introduced a new Commission member, Ms. Jennifer Wicker, citizen representative.

Approval of the Minutes

Delegate Rae C. Cousins moved, and Ms. Loren Ashley Cole, seconded the motion that the minutes from the June 6, 2025, Commission meeting be approved. All were in favor; none opposed.

Ignition Interlock Vendor Presentation

Mr. Ken Denton, Chief Financial Officer of LifeSafer, Inc, presented a request for a 25% increase in interlock installation and monitoring fees. He explained that the current fee schedule, unchanged since 2016, allows up to \$65 for a basic installation and \$130 for complex vehicles, with monthly monitoring capped at \$75. Mr. Denton noted that most installations today take three to four hours, and that operating costs in Virginia are higher than in other states due to requirements for company-owned stores and employees rather than sub-contractors. Rising expenses, including tariffs, shipping costs, a 25% increase in employee wages, and a 32.9% rise in building leases, were cited as major challenges. He challenged the Commission to find a mechanic that would do four hours of work for \$130. He emphasized that vendors had delayed requesting a fee increase but are now struggling to remain viable in Virginia. He added that indigent clients would still be supported through the current program, with vendors absorbing those costs. Mr. Denton noted that he was speaking on behalf of the other vendors present. Delegate Hope asked who they were, Mr. Denton identified them as Mr. Brian Jennings,

President of RoadGuard Interlock, LLC, and Mr. Toby Taylor, Vice President of Regulatory Compliance for Smart Start, LLC.

Ms. Krystal Hulette, Commission Member and Director of Court Community Corrections ASAP, raised concerns about affordability for clients, particularly in rural and low-income areas where requests for indigent status may rise. Delegate Hope acknowledged that cost of business increases each year but stressed balancing vendor needs with client ability to pay.

During the discussion, Delegate James A. Leftwich, Jr. asked about the use of sub-contractors.

Mr. Christopher Morris, Special Programs Coordinator, explained that sub-contractors have led to significant compliance issues in other states, such as Maryland and Tennessee, where communication lapses sometimes result in sub-contractors not alerting the vendor when clients remove devices. Mr. Denton agreed that sub-contractors pose challenges but emphasized that vendors have accountability mechanisms in place, including oversight and the ability to terminate sub-contractors when necessary, sometimes daily. He also stated his respect for how VASAP operates and stressed that it has simply been a long time since the last fee increase.

Ms. Jennifer Wicker, Commission Member, inquired as to whether the vendors had discussed the possibility of phased increases rather than an immediate 25%. Mr. Denton reported that there had not been a discussion among the vendors, as he believed such a discussion should be conducted by the Commission; however, he stated he would not be opposed to that as an option. The Honorable Mary Jane Hall inquired about funding models in other states, and Mr. Morris stated offenders pay for services in all states. Mr. Denton reported that some states do provide partial reimbursement for indigent clients through funds acquired by non-indigent clients.

Ms. Janet Baugh, Attorney General's Office, clarified that the 5-year vendor contracts began in 2023 and that any fee change would require amending state regulations through a formal process involving public comment on Town Hall.

Ms. Angela Coleman recommended deferring the discussion to the December Commission meeting to allow time to gather additional information from vendors and local ASAP offices before any vote. She emphasized the importance of being fair to the vendors while also balancing highway safety concerns. Vendors will also be invited to meet with commission staff to explore options. Delegate Leftwich requested a comparison of Virginia's fee structure with those of surrounding states and several high-performing states to help inform the discussion. The Commission expressed no opposition to this recommendation.

Executive Director's Report

Ms. Coleman presented the Executive Director's report.

Interlock Summary Report

Mr. Christopher Morris, Special Programs Coordinator, presented the interlock summary report. He noted that the numbers are expected to increase following the change in the default interlock requirement from 6 months to 12 months. Mr. Morris also highlighted a significant increase in interlock usage at John Tyler ASAP, which he attributed to the program taking on jurisdictions from Capital Area ASAP. Additionally, he reported a rise in the use of RAMD devices at John Tyler ASAP, crediting their close collaboration with Henrico County Court and Henrico Jail to facilitate quick device installations, enabling offenders to be released on bond sooner.

Program Highlights

Ms. Coleman recognized John Tyler ASAP and Court Community Corrections ASAP for their ongoing commitment to VASAP policies and procedures. Both locations expanded their services to include outside jurisdictions, ensuring clients in those areas continued to have access to essential services. On behalf of the program, certificates of recognition were presented to Ms. Ashley Cole, Director of John Tyler ASAP, and Ms. Krystal Hulette, Director of Court Community Corrections ASAP.

Annual VASAP Training Conference

Ms. Coleman reported that this year's training conference had 165 attendees, including members of the Commission. She noted that Delegate Hope and Ms. Margaret Steele served as presenters.

Ms. Coleman also highlighted a powerful presentation by Ms. Kristen Mallory, founder of Mallory's Movement Against Drunk Driving. Ms. Mallory, who is currently in a wheelchair due to injuries sustained after being struck by a drunk driver, shared her personal story. Her testimony had a profound impact on attendees, serving as a strong reminder of the importance of the VASAP mission.

Delegate Hope remarked that the conference was highly educational and commended Ms. Coleman and her staff for their exceptional efforts in organizing the event.

Chesapeake Bay ASAP

Ms. Coleman reported staffing changes at Chesapeake Bay ASAP and introduced the newly hired director, Mr. Matthew Zamski, who is scheduled to begin in October.

Ms. Janet Baugh, from the Attorney General's Office, briefed the Commission on a lawsuit currently pending in Federal Court involving Chesapeake Bay ASAP, two former directors, and the Chesapeake Bay ASAP Policy Board. She noted that all parties involved have retained legal counsel. Ms. Baugh confirmed that the Commission is not a party to the lawsuit and stated she does not anticipate that status changing.

Appointment of Advisory Group

Ms. Coleman requested that Delegate Hope appoint or accept volunteers to form an advisory group/legislative committee tasked with reviewing concerns, assessing the potential need for legislative changes, and developing recommendations for the Commission. Delegate Hope called for volunteers from the Commission and offered to serve on the advisory group himself. Delegate Rae C. Cousins, Ms. Ashley Cole and Ms. Jennifer Wicker also volunteered to participate. Ms. Janet Baugh will also participate based on her position with the Attorney General's office.

Financial Audit

Ms. Coleman commended Charlene Motley for her diligent work on the financial operations of the office, including the most recent financial audit conducted on September 9, 2025. The audit was clean, with no findings or recommendations, marking another successful audit for the Commission on VASAP.

Technology Upgrade

Ms. Coleman announced that beginning with the December Commission meeting, paper binders will be replaced with tablets for Commission members. This transition will facilitate easier

updates to meeting materials as needed. In compliance with FOIA requirements, a paper binder will remain available to the public during meetings.

Judicial Conference

Ms. Janet Baugh reported that she, along with Ms. Angela Coleman and Mr. Christopher Morris, will be attending the Judicial Conference in October. Their presentation will include information on the new Intelligent Speed Assistance Program (ISAP) and the recent law change extending the interlock requirement from 6 months to 12 months.

Ms. Baugh invited Commission members and ASAP staff to share any topics they would like included in the presentation to the judges. Additionally, Ms. Coleman noted that Commission staff have been meeting with judges across the Commonwealth to provide training and information on ISAP.

2025 Meeting Dates

December 4

Adjournment

Delegate Leftwich moved, and The Honorable Mary Jane Hall seconded, that the meeting be adjourned. All were in favor; none opposed. There being no further business, Delegate Hope, Vice Chairman, adjourned the meeting at 10:49 am.

Senator Richard H. Stuart, Chairman